

Message Text

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ORIGIN IO-10

INFO OCT-01 EUR-12 ISO-00 AF-06 ARA-10 EA-09 NEA-10 OIC-02

SP-02 H-02 L-03 STR-04 AID-05 CIAE-00 COME-00 EB-07

FRB-01 INR-07 NSAE-00 TRSE-00 XMB-04 OPIC-06 CIEP-02

LAB-04 SIL-01 OMB-01 INRE-00 SSO-00 USIE-00 NSCE-00

SS-15 NSC-05 /129 R

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TO AMEMBASSY VIENNA IMMEDIATE

INFO USMISSION USUN NEW YORK

UNCLAS STATE 241279

E.O. 11652:N/A

TAGS:PORG, UNIDO

SUBJECT: DRAFT CONSTITUTION FOR INDUSTRIAL DEVELOPMENT
SPECIALIZED AGENCY

REF: (A) STATE 185595; (B) VIENNA 7923; (C) VIENNA 8534

VIENNA FOR US MISSION UNIDO

1. THIS CABLE CONVEYS PRELIMINARY US SUBSTANTIVE COMMENTS
AS AGREED AT STAFF LEVEL MEETINGS (REFTEL A). DEPT
AGREES WITH MISSION VIEWS (REFTEL B) THAT MAXIMUM EARLY
COORDINATION OF GROUP B POSITIONS IS DESIRABLE.

2. A SEPARATE CABLE IS BEING SENT TAILORED FOR CONSULTATIONS
WITH JAPANESE MISSION (REFTEL C).

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3. THE DISTINCTION BETWEEN HEADQUARTERS AND FIELD ACTIVITIES - OTHER SPECIALIZED AGENCIES OF THE UNITED NATIONS HAVE BEEN CONSTITUTED TO SERVE THE INTERESTS OF ALL THEIR MEMBERS AND HAVE EMPHASIZED HEADQUARTERS ACTIVITIES SUCH AS STANDARD SETTING AND COMPILATION OF INFORMATION USEFUL TO MEMBERS IN THEIR RESPECTIVE PROGRAMS WHICH ARE RELATED TO THE SUBJECT MATTER OF THE PARTICULAR

SPECIALIZED AGENCY. THE UNITED STATES IS CONCERNED THAT THE DRAFT E/5711 DOES NOT SPECIFY SUCH ACTIVITIES NOR DISTINGUISH THEM FROM FIELD ACTIVITIES OF TECHNICAL ASSISTANCE WHICH ARE ALSO CARRIED ON BY OTHER PARTS OF THE UNITED NATIONS SYSTEM. THE UNITED STATES ATTACHES GREAT IMPORTANCE TO HAVING THE DISTINCTION FOUND IN GENERAL ASSEMBLY RESOLUTION 2152 (XXI) BETWEEN "ADMINISTRATION AND RESEARCH ACTIVITIES" AND "OPERATIONAL ACTIVITIES" ALSO MADE CLEAR IN THE UNIDO SPECIALIZED AGENCY CONSTITUTION.

4. THE SPECIALIZED AGENCY SHOULD SERVE ALL NATIONS - SEVERAL PORTIONS OF DRAFT E/5711, SUCH AS THE PREAMBLE, ARE UNBALANCED. THEY DO NOT RECOGNIZE THAT ECONOMIC INTERDEPENDENCE OPERATES IN BOTH DIRECTIONS AMONG NATIONS WITH CHARACTERISTICS MUCH MORE COMPLEX THAN THE OVER SIMPLIFIED DISTINCTION SUGGESTED BY THE USE OF THE WORDS "DEVELOPED" AND "DEVELOPING". THE DRAFT DOES NOT RECOGNIZE ADEQUATELY THAT THE GOAL OF BETTER CONDITIONS OF LIFE FOR ALL PEOPLES CAN ONLY BE ACHIEVED IF CONDITIONS ARE CREATED, INCLUDING APPROPRIATE INCENTIVES FOR PRIVATE AS WELL AS PUBLIC ACTIVITY, WHICH FAVOR INCREASED INVESTMENTS AND CONTINUING INCREASES IN PRODUCTIVITY. THE US BELIEVES THAT THE PREAMBLE CAN BE GREATLY SHORTENED AND, IN THE PROCESS, GIVEN A MORE BALANCED OUTLOOK REFLECTING THE VIEWS OF ALL GOVERNMENTS CONCERNING HOW EACH NATION ENHANCES THE WELL BEING OF ITS OWN CITIZENS.

5. FINANCING - THE UNITED STATES OPPOSES THE USE OF ASSESSED CONTRIBUTIONS FOR TECHNICAL ASSISTANCE PROJECTS, AN ARRANGEMENT WHICH THE PRESENT DRAFT STRONGLY SUGGESTS UNCLASSIFIED

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BY ITS SILENCE ON THE ISSUE. THE UNITED STATES HAS SUPPORTED, AND WILL CONTINUE TO SUPPORT, TECHNICAL ASSISTANCE PROJECTS IN THE FIELD OF INDUSTRY FINANCED BY VOLUNTARY CONTRIBUTIONS AND ADMINISTERED BY UNIDO FOR THE UNDP.

THE LARGER CONTEXT OF THIS US POSITION IS THE SUPPORT OF THE AMERICAN PEOPLE FOR US VOLUNTARY CONTRIBUTIONS TO

DEVELOPMENT ASSISTANCE PROGRAMS AND THE US GOVERNMENT EVALUATION THAT DEVELOPMENT ASSISTANCE HAS PROVEN MOST EFFECTIVE WHEN COORDINATED THROUGH UNDP MACHINERY INCLUDING COUNTRY PROGRAMMING IN PLANNING STAGES AND RESIDENT REPRESENTATIVE OVERSIGHT IN IMPLEMENTATION STAGES.

6. WEIGHTED VOTING - THE UNITED STATES FAVORS A SYSTEM OF WEIGHTED VOTING BASED ON CRITERIA OF CONTRIBUTIONS BECAUSE WE BELIEVE THAT SUCH A SYSTEM WILL RESULT IN WISER DECISIONS WHICH MORE EFFECTIVELY UTILIZE AVAILABLE RESOURCES. THE US BELIEVES THAT THIS ADVANTAGE SHOULD BE EXTENDED FROM THE ISSUES TO WHICH IT APPLIES IN THE PRESENT TEXT, VIZ, THE TWO-YEAR PROGRAM OF WORK AND THE TWO-YEAR BUDGETARY ESTIMATES, TO ALSO INCLUDE THE MORE SPECIFIC FINANCIAL QUESTIONS OF APPROPRIATIONS AND ADOPTION OF THE SCALE OF ASSESSMENTS. THE US BELIEVES THAT THE PRESENT DRAFT CONSTITUTION IS VERY BASICALLY FLAWED BY CALCULATING THE WEIGHT TO BE GIVEN VARIOUS DELEGATIONS ON THE BASIS OF VOLUNTARY PLEDGES. THE US BELIEVES THIS FLAW SHOULD BE REMEDIED BY CALCULATING THE WEIGHT GIVEN TO A MEMBER'S VOTE ON THE BASIS OF THAT MEMBER'S ASSESSED (EXCLUDING VOLUNTARY) CONTRIBUTIONS WHICH WILL HAVE BEEN PAID (NOT PLEDGED) IN THE PRIOR FINANCIAL PERIOD.

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